Great Lakes and St. Lawrence Cities Initiative
2018 Resolutions

List of Resolutions:

Resolution 1: Building Resilient Great Lakes and St. Lawrence Cities and Towns

Resolution 2: Taking Action to Halt Asian Carp and Other Aquatic Invasive Species

Resolution 3: A Collaborative Approach to Addressing Nutrient Pollution

Resolution 4: North Harbour Mercury Contamination in Thunder Bay - Submitted by the City of Thunder Bay

Resolution 5: Niagara River Ramsar Nomination - Submitted by the City of St. Catharines ON and the City of Niagara Falls, NY

Resolution 6: Supporting the Edmonton Declaration – Submitted by the City of Niagara Falls, NY
WHEREAS, a global warming trend continues as demonstrated this past winter in the Arctic where temperatures increased more than 20 degrees Celsius above normal, and similar warmings (though not as high) have occurred in the Arctic four out of the five last winters; and

WHEREAS, more extreme weather events like flooding, intense rainstorms, high heat days, and drought are occurring more frequently around the Great Lakes and St. Lawrence basin; and

WHEREAS, municipalities along the lower St. Lawrence River and Lake Ontario experienced unprecedented flooding in the Spring of 2017 caused by record-breaking precipitation and sustained higher-than-normal inflows, and a number of municipalities around the basin have already experienced flooding events in the first six months of 2018; and

WHEREAS, the financial cost of extreme weather events, including costs for damage and repair of public infrastructure, loss of business, and loss of property, can be debilitating to municipalities and citizens, recent examples of which include an estimated cost of $15.83 Million in rent and license fee abatements and repair and shoreline remediation work in Toronto after severe flooding in the Spring of 2017 at Toronto Island Park, and more than $90 Million in flood damage in Bay, Gladwin, Isabella and Midland counties in Michigan due to severe flooding in the summer of 2017; and

WHEREAS, extreme weather events pose a significant risk to public safety in Great Lakes and St. Lawrence municipalities, and disproportionately so in disadvantaged communities and neighborhoods; and

WHEREAS, the Great Lakes and St. Lawrence Cities Initiative commends the Government of Canada for making the threat of climate change a priority, particularly around the issue of adaptation and building resilience to the impacts of climate change through efforts like its Expert Panel on Climate Change Adaptation and Resilience Results and including funding support in the federal budget for solutions like green infrastructure, and its ongoing commitment to mitigating climate change through its participation in the Paris Agreement; and

WHEREAS, the Cities Initiative expresses concern over the US Administration’s lack of commitment to providing leadership necessary to address the threat of climate change by stepping away from global efforts to address climate change and repeatedly reducing, eliminating, or threatening to eliminate federal funding support for programs and agencies that work to address the threats of climate change and help build resilience in our communities; and

WHEREAS, investment in drinking water, wastewater and stormwater infrastructure is essential to helping build resiliency and protecting the Great Lakes and St. Lawrence River, and it has been estimated that the identified need for addressing drinking water, wastewater and stormwater infrastructure for the binational Great Lakes region is approximately $13.6 Billion annually for the next 20 years.
NOW THEREFORE, BE IT RESOLVED, that the Cities Initiative recognizes the need for all municipalities to engage in resiliency and long term infrastructure planning to better prepare for more extreme weather events, adapt to a changing global climate, and redevelop infrastructure to withstand these changes; and

BE IT FURTHER RESOLVED, that since these extreme weather events strap local, provincial, state and federal resources and finances, the Cities Initiative encourages all orders of government to make municipal resiliency and long-term infrastructure planning and implementation a priority and ensure funding support for it; and

BE IT FURTHER RESOLVED, that the Cities Initiative encourages federal, state and provincial governments to consider alternative funding streams for resiliency and long-term infrastructure planning and implementation support, like the Ontario and Quebec carbon cap and trade revenue, as well as new funding, financing and planning approaches like public/private partnerships, promoting integrated water management, and increasing the use of green infrastructure; and

BE IT FURTHER RESOLVED, that while the Cities Initiative is supportive of ongoing investment by all orders of government in our drinking water, wastewater, and stormwater infrastructure, including low interest loan and financing programs like the US Drinking Water and Clean Water State Revolving Funds and the Water Infrastructure Finance and Innovation Act program, and dedicated funding like Canada’s Clean Water and Wastewater Fund, the Cities Initiative calls for long-term, dedicated and sustainable funding programs at the federal, provincial and state levels for municipal resiliency and long-term infrastructure planning and implementation, as well as for municipal drinking water, wastewater and stormwater infrastructure; and

BE IT FURTHER RESOLVED, that the Cities Initiative calls on the US Administration to prioritize resiliency and long-term infrastructure planning and implementation in any future infrastructure program so that our communities’ infrastructure is redeveloped in a manner that is resilient to the impacts of climate change; and

BE IT FINALLY RESOLVED, that the Cities Initiative will continue to find ways to support its member municipalities of all sizes as they work to build more resilient communities in the face of climate change through best practices exchange, identifying strategic partnerships, tools, resources, experts and funding support that can be of help, and continuing to advocate for a collaborative approach to resiliency and long-term infrastructure planning and implementation by all orders of government.

Signed this 13th day of June 2018

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Paul Dyster
Chair, Great Lakes and St. Lawrence Cities Initiative
Mayor, City of Niagara Falls, NY
WHEREAS, the threat of aquatic invasive species (AIS), particularly Asian carp, including Silver, Bighead, and Grass carp, to the biodiversity of the Great Lakes and St. Lawrence River system, the $5.8 trillion regional economy, and the $7 billion commercial, recreational and tribal fishery, continues to loom and intensify, with a Silver carp having been caught beyond the electric barrier, nine miles from Lake Michigan in June 2017; and

WHEREAS, the Great Lakes and St. Lawrence Cities Initiative has taken a consistent position in past resolutions outlining the danger of AIS, particularly Asian carp, to the Great Lakes and St. Lawrence River system, and called for urgency and action to address the threat; and

WHEREAS, the Cities Initiative, in partnership with the Great Lakes Commission, completed a report in 2012, Restoring the Natural Divide, demonstrating the feasibility of physical separation and restoring the natural divide between the Great Lakes and Mississippi River basins, and the Cities Initiative has consistently advocated for full physical separation as the most effective way to halt the spread of Asian carp; and

WHEREAS, action to block the potential pathways for AIS, especially Asian carp, particularly through the Chicago Area Waterway System (CAWS), has been too slow and mired in politics at times; and

WHEREAS, the United States Army Corps of Engineers (USACE) completed the Great Lakes and Mississippi River Interbasin Study (GLMRIS) in January 2014, outlining eight alternatives approaches to reducing the risk of AIS moving between the basins, confirming that physical separation is the most effective, and the USACE is nearing completion of an evaluation of the Brandon Road Lock and Dam in Joliet, Illinois, an ideal single control point for AIS in the CAWS; and

WHEREAS, the USACE released a study on Brandon Road Lock and Dam in September 2017 that identifies the Tentatively Selected Plan (TSP), a set of measures to monitor and control the movement of AIS at Brandon Road including water jets, a flushing lock, noise systems, electric barriers, and an engineered approach channel, as the approach that maximizes the effectiveness of preventing upstream transfer of AIS while minimizing impacts, and anticipates the cost to be approximately $275 million; and

WHEREAS, the agency decision, feasibility study, Senior Leader’s Review, and a Chief of Engineers report must still be completed on the Brandon Road Lock and Dam evaluation, anticipated to be done by August 2019; and

WHEREAS, per the Water Resources Development Act of 1986, a federal cost-share must be established for a project like additional interim measures at Brandon Road Lock and Dam, in this case requiring that a local, non-federal partner cover approximately 35% of the project cost.
NOW THEREFORE, BE IT RESOLVED, that the Cities Initiative urges the US ACE to complete its agency decision, feasibility analysis, Senior Leader’s Review, and Chief of Engineer’s Report with the utmost urgency, no later than February 2019 but sooner than that if possible

BE IT FURTHER RESOLVED, that the Great Lakes and St. Lawrence Cities Initiative emphasizes that Asian carp are a significant threat to the Great Lakes and St. Lawrence River, and calls on the US Congress to swiftly authorize and fund the full $275 Million needed to start construction on the TSP at the Brandon Road Lock and Dam; and

BE IT FURTHER RESOLVED, that the threat of Asian carp is of national significance and as such, the need for a local partner per the WRDA requirement should be waived and the TSP should be fully funded by the US Federal government; and

BE IT FURTHER RESOLVED, that the Cities Initiative maintains that the TSP at Brandon Road Lock and Dam is a necessary first phase in a two-phased approach to halt the transfer of AIS between the Mississippi River and Great Lakes basins; and

BE IT FINALLY RESOLVED, that while the Cities Initiative welcomes the TSP as a significant advancement in AIS control measures, it remains that full physical separation of the Mississippi River Basin and the Great Lakes Basin is the second critical phase needed to effectively reduce the risk of AIS transfers in both directions and keep Asian carp out of the Great Lakes and St. Lawrence River system.

Signed this 13th day of June 2018

[Signature]

Paul Dyster
Chair, Great Lakes and St. Lawrence Cities Initiative
Mayor, City of Niagara Falls, NY
WHEREAS, harmful algal blooms (HABs) and nuisance algae continue to plague Lake Erie and threaten the more than 10 million people that depend on the Lake for their drinking water; and

WHEREAS, the HAB in Lake Erie in the summer of 2017, ranked as the third largest on record, reaching 1000 square miles from Toledo to the Ontario shoreline, according to National Oceanic and Atmospheric Administration; and

WHEREAS, HABs pose a threat to drinking water due to the development of a toxin called microcystin, for which US EPA and Health Canada have developed guidelines for drinking water; and

WHEREAS, HABs also cause damage to the lake ecosystem and fisheries, disrupt tourism and recreation, foul waterfronts, damage water infrastructure, close beaches, and according to the US EPA, the annual cost of freshwater degraded by HABs is $64 million in additional drinking water treatment, loss of recreational usage, and a decrease in waterfront real estate values; and

WHEREAS, Canada and the United States have committed to a 40% reduction in Phosphorus below year 2008 levels, and through the Western Lake Erie Collaborative, Ohio, Michigan and Ontario committed to a 40% phosphorus reduction by 2025, with an aspirational goal of 20% by 2020; and

WHEREAS, as called for in the Great Lakes Water Quality Agreement, Canada (in partnership with Ontario) and the United States each released a domestic action plan in early 2018 outlining how the governments plan to achieve the 40% targets, and Ohio, Michigan, Indiana and Pennsylvania each have developed strategies as well; and

WHEREAS, the Great Lakes and St. Lawrence Cities Initiative continues to work with the Ontario Federation of Agriculture and other partners on the Thames River Phosphorus Reduction Collaborative (PRC), an effort to reduce phosphorus loss from farmlands into the Thames River and ultimately Lake Erie; and

WHEREAS, the Lac St. Pierre Mayors Caucus was established in 2017, led by Mayor Serge Peloquin of Sorel-Tracy and Mayor Yves Lévesque of Trois-Rivières to address the issue of nutrients entering Lac St. Pierre and help stimulate action by all orders of government and stakeholders; and

WHEREAS, the Lac St. Pierre Mayors Caucus actively supports the Lac St. Pierre Regional Roundtable Action Plan for farming-wildlife cohabitation in the littoral zone; and

WHEREAS, the Cities Initiative has been working in the United States to forge partnerships and collaboration in the Maumee River watershed on the issue of nutrients, and is working towards bringing parties together to implement action on the ground on the issue of nutrients.
NOW, THEREFORE, BE IT RESOLVED, that the Great Lakes and St. Lawrence Cities Initiative commends the Governments of Ontario, Michigan and Ohio for their commitment to reach 40% phosphorus reduction in the Western Lake Erie Basin by 2025;

BE IT FURTHER RESOLVED, that while the domestic action plans and state action plans are a step in the right direction, the Cities Initiative calls on the Canadian and US Federal Governments to commit to reaching 40% phosphorus reduction in the Western Lake Erie Basin by 2025, provide a plan that clearly outlines the combination of actions that will achieve this reduction, and provide sufficient funding, accountability, and technical support to achieve this target; and

BE IT FURTHER RESOLVED, that the Cities Initiative will continue to support the work of the Lac St. Pierre Mayors Caucus and Regional Roundtable and requests that the governments adequately finance the restoration of priority habitats, including wildlife habitats, and the implementation of sustainable agricultural practices.

BE IT FURTHER RESOLVED, that the Cities Initiative will continue to work with partners including municipalities, First Nations and Tribes, agriculture, environmental groups, conservation groups, business and industry, foundations, and the public on collaborative and coordinated action to reduce nutrients entering waterways in the Great Lakes St. Lawrence basin, with a priority on the western basin of Lake Erie, seeking ideas and inspiration from successful efforts in other regions, including the Chesapeake Bay, Lake Simcoe, and the Everglades.

Signed this 13th day of June 2018

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Paul Dyster
Chair, Great Lakes and St. Lawrence Cities Initiative
Mayor, City of Niagara Falls, NY
WHEREAS, under the 1987 Canada-US Great Lakes Water Quality Agreement, 17 Areas of Concern (AOC’s) are identified on the Canadian side requiring significant remediation; and

WHEREAS, over the last 30 years, five of these 17 AOCs have been delisted or are in recovery, seven are expected to be completed and/or delisted by 2020, and five require work beyond 2020; and

WHEREAS, of the AOC’s that still have substantial remediation work to do beyond 2020, only Thunder Bay has no clear plan or federal investment to complete the necessary clean-up work; and

WHEREAS, a mercury contaminated site of about 400,000 cubic meters of organic sediment deposited over 90 years of mill operations persists in the North Harbour of Thunder Bay; and

WHEREAS, this sediment is subsequently contaminated with mercury in concentrations that range from 2 to 11 ppm at the surface of the sediment to 21 ppm at depth and ranging in thickness from 40 to 380 centimeters and covering an area of about 22 hectares; and

WHEREAS, a study commissioned in 2014 to provide options for mitigating the mercury contamination in the North Harbor was carried out and since the study no further progress has been made by provincial or federal governments; and

WHEREAS, at a Remedial Action Plan meeting held on April 18, 2018 with representatives from Transport Canada, Environment and Climate Change Canada, Ontario Ministry of Environment and Climate Change, Thunder Bay Port Authority and Lakehead University, it was recommended that the North Harbour Steering Committee including land owners reconvene to address the North Harbour AOC’s.

NOW, THEREFORE, BE IT RESOLVED, that the Cities Initiative reaffirms Resolution 13 – 2016M North Harbour Mercury Contamination in Thunder Bay and calls upon the federal government, Ministries of Transport and Environment and Climate Change and Port Authorities, as applicable, to cooperate to identify the project lead or co-lead, finalize action plans, and dedicate funding in each of the Areas of Concern; and
BE IT FINALLY RESOLVED, that the Great Lakes and St. Lawrence Collaborative Strategy, of which the Great Lakes and St. Lawrence Cities Initiative is a part, be requested to consider federal investments and actions in AOC’s including Thunder Bay, as part of its strategic review of federal programs and investments in the Great Lakes and St. Lawrence.

Signed this 13th day of June 2018

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Paul Dyster
Chair, Great Lakes and St. Lawrence Cities Initiative
Mayor, City of Niagara Falls, NY
WHEREAS, the Ramsar Convention is a voluntary global treaty, signed in Ramsar Iran in 1971, that promotes the conservation and wise use of water-based ecosystems, including lakes and rivers; and

WHEREAS, a nomination for the Niagara River to become a Ramsar site of international importance is being sought by U.S. and Canadian agencies in order to recognize the importance of the Niagara River’s contribution to the natural environment; and

WHEREAS, a binational steering committee was formed to pursue the nomination, including oversight of the development of nomination documents, engagement plans, and other procedural requirements, as outlined in the Ramsar policy documents for each respective country.

WHEREAS, the designation will not impose any additional regulations on property owners along the Niagara River Corridor; and

WHEREAS, the designation will open up greater opportunities for expanding tourism programming, promote increased public awareness of the River’s importance through research and development, and allow the Niagara River region to further foster cooperation and partnership between the United States and Canada to ensure conservation both within and around the Niagara River Corridor.

NOW, THEREFORE, BE IT RESOLVED, that the Great Lakes and St. Lawrence Cities Initiative endorses and supports the proposed nomination of the Niagara River as a Ramsar site of international importance.

Signed this 13th day of June 2018

[Signature]

Paul Dyster
Chair, Great Lakes and St. Lawrence Cities Initiative
Mayor, City of Niagara Falls, NY
WHEREAS, the Paris Agreement on climate change formally recognized the critical role of local governments in reducing greenhouse gas emissions and adapting to climate change; and

WHEREAS, the Paris Agreement calls for the application of the best available science in the pursuit of its objectives of holding the increase in the global average temperature to well below 2 degrees Celsius above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 degrees Celsius above pre-industrial levels, and enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change; and

WHEREAS, through the Change for Climate – Edmonton Declaration, the cities and local governments around the world are showing leadership on climate change and are committed to taking bold action consistent with the Paris Agreement through science-based decision-making and strong partnerships; and

WHEREAS, the Great Lakes and St. Lawrence Cities Initiative (Cities Initiative) has a strong history of advocating for the reduction of carbon emissions and fighting climate change.

NOW, THEREFORE, BE IT RESOLVED, that the Cities Initiative endorses the Change for Climate – Edmonton Declaration; and

BE IT FURTHER RESOLVED, that the Cities Initiative encourages further international cooperation among local governments in finding additional opportunities for the reduction of greenhouse gas emissions; and

BE IT FINALLY RESOLVED, that the Cities Initiative encourages US and Canadian mayors to sign onto the Change for Climate – Edmonton Declaration.

Signed this 13th day of June 2018

Paul Dyster
Chair, Great Lakes and St. Lawrence Cities Initiative
Mayor, City of Niagara Falls, NY